

## Forest Carbon Partnership Facility

# FCPF Carbon Fund business process: from ER-PIN to ERPA

FCPF Carbon Fund – second meeting (CF2)
October 20-21, 2011



### **Proposed Business Process**

- World Bank is the sole Delivery Partner for the ER Programs in the Carbon Fund
- FCPF Charter: Bank's Operational Policies and Procedures apply
- Carbon Fund Issues Note: 19 steps making up the business process
- But these 19 steps are not always detailed enough
- Building on the 19 steps of the Issues Note, the following slides present some of the issues where further guidance is required





## Proposed business process - outline

#### **ER-PIN** submitted

(REDD Country Participant)



#### **Review**

(Carbon Fund Participants using TAP Comments and other relevant documents)



Inclusion in the portfolio & LoI signed

## **Emission Reduction Due** diligence

REL, MRV, sub-national Arrangements, Readiness Progress Report

(FMT, Carbon Fund Participants)

#### **World Bank Due diligence**

Program appraisal, Safeguards Assessment (WB, FMT)

#### **Positive Outcome**

**Endorsed by Carbon Fund Participants** 

#### **ERPA** signing

(CF Participants + REDD Country Participant)



#### **ERPA Negotiation**

General conditions, Pricing and Valuation approach

(CF Participants+ REDD Country Participant)



Readiness Package
Assessed
Participants Committee





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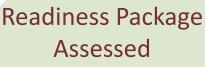
(CF Participants + REDD Country Participant)



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**Participants Committee** 





## Proposed business process – ER-PIN submission

#### **ER-PIN submitted**

Step 1: A REDD Country
Participant submits an ER
Program to the FMT, using
the ER Program Idea Note
(ER-PIN) template





## Proposed business process – Discussion

#### **ER-PIN submitted**

What are the minimum requirements in terms of readiness before a country can submit an ER-PIN?

**Step 1**: A REDD Country Participant submits an ER Program to the FMT, using the ER Program Idea Note (ER-PIN) template

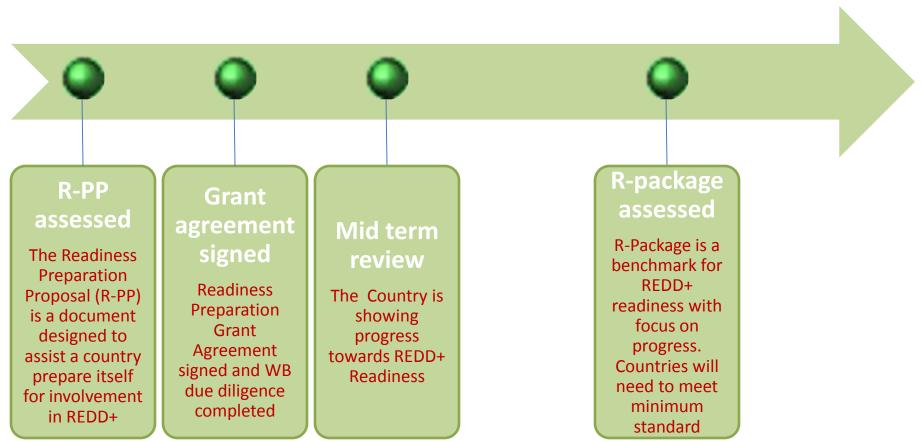
Will the Carbon Fund review ER-PINs in batches or one by one?





### Milestones for readiness

### Readiness Preparation







## Timing of ER-Pin (1)

### **Readiness Preparation**

R-PP assessed Grant agreement

Mid term review

R-package assessed









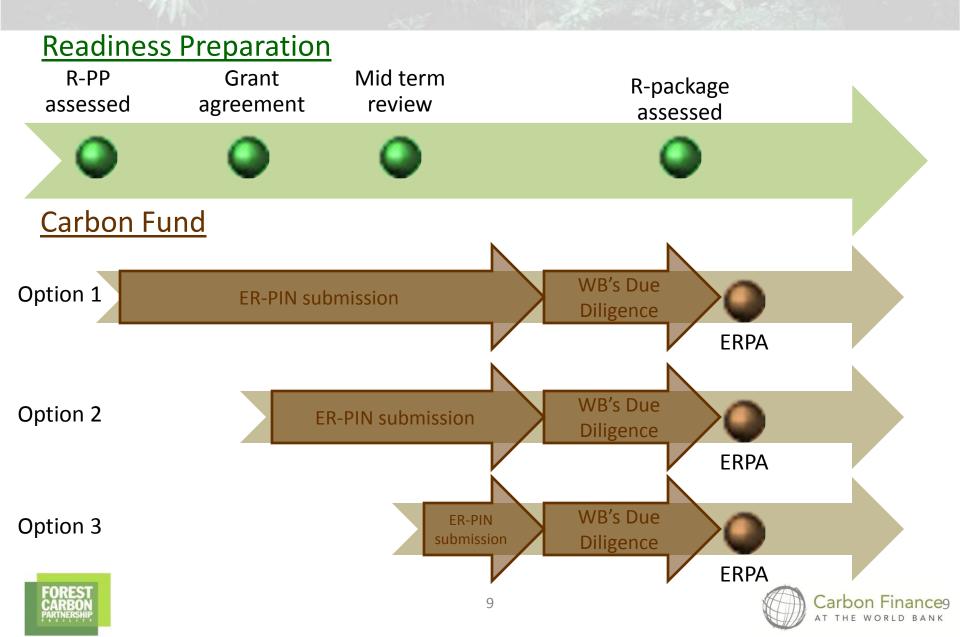
### **Carbon Fund**







## Timing of ER-Pin (2)



## Timing of ER-PIN - discussion

- Which option from the previous slide is preferred?
  - Option 1 allows the CF to 'lock in' and allocate funds to a country earlier, hence supporting progress. However it would likely mean that more PINs will be submitted, also by countries that still have a long way to go to the R-Package assessment.
  - Option 2 means that countries have started the readiness preparation and World Bank due diligence is completed.
  - Option 3 ensures that countries have made good progress on readiness before submitting an ER-PIN and have a better chance of successfully developing an ER Program (and controls the number of countries submitting an ER-PIN). However it means that the first ER-PINs will not be submitted for a while.
- Are additional entry criteria required for countries to be able to submit an ER-PIN?
- How should the portfolio be managed in terms of diversity to create learning value and manage risks:
  - Submission of ER-PINs in 'windows' to be able to compare proposals
  - ER-PIN is allowed to be submitted whenever a country is ready → in this case is some kind of outline of the portfolio composition required to ensure countries not submit similar ER Programs





## Proposed business process - outline

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(REDD Country Participant)



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## Proposed business process - Review

#### **Review**

Step 2: The FMT verifies that the proposed ER Program meets the requirements

Step 3: The FMT
liaises with the
REDD Country
Participant to
clarify any issues
and obtain a
commitment
giving the Carbon
Fund right of first
refusal over the
ER Program or a
part of the
Program's ERs for
a given period of
time

Step 4: If the proposed ER Program meets the requirements and the Carbon Fund has acquired right of first refusal, the FMT submits the ER-PIN to the Carbon Fund Participants and posts it on the FCPF website

Step 5: The
Carbon Fund
Participants may
request the FMT
to establish an Ad
Hoc Technical
Advisory Panel
(TAP) to assist
them in reviewing
the ER-PIN





## Proposed business process – discussion

#### Review

Step 2: The FMT verifies that the proposed ER Program meets the requirements

Step 3: The FMT liaises with the REDD Country Participant to clarify any issues and obtain a

Step 4: If the proposed ER Program meets the requirements and the Carbon

One of the requirements is that the entity submitting the ER Program is from an FCPF REDD Country Participant and authorized to submit the ER Program.

How will the FMT verify this requirement if the ER-PIN is not submitted by the FCPF REDD+ focal point?

Step 5: The
Carbon Fund
Participants may
request the FMT
to establish an Ad
Hoc Technical
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## Approval/Authorization - discussion

- Based on the principles of sovereignty and voluntary participation in the FCPF, should a REDD Country Participant issue a formal letter of approval for any ER-Program?
- If an ER-Program is submitted by another public or private entity, the letter of approval could include an express authorization of the submitting entity by the agency authorized for this in the national REDD+ management arrangement.
- The letter of approval could include reference to and approval of the ER-Program as well as the authorization of the other public or private entity that has submitted the ER-Program, if applicable.





## Proposed business process – discussion

#### **Review**

Step 2: The FMT verifies that the proposed ER Program meets the requirements

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Do we need right of first refusal at this stage of the process?

Can the right of first refusal be waived and /or combined with the Letter of Authorization





## Right of first refusal- discussion

- In the next phase of the process, the LOI will give us an exclusivity period in which the REDD Country Participant / authorized entity is obliged to negotiate with the Trustee an ERPA on the basis of exclusivity for a certain time period
- Are there additional benefits to having right of first refusal at this stage?
- Trustee suggests to waive this provision





## Proposed business process – discussion

#### **Review**

Step 3: The FMT liaises with the

The process foresees posting of the ER-PIN. If any comments are received, the FMT would compile these comments and share them with the Fund Participants

Program's ERs for a given period of time

Step 4: If the proposed ER Program meets the requirements [and the Carbon Fund has acquired right of first refusal], the FMT submits the ER-PIN to the Carbon Fund Participants and posts it on the FCPF website

Step 5: The
Carbon Fund
Participants may
request the FMT
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## Proposed business process – discussion

#### **Review**

Step 2: The FMT verifies that the proposed ER

Program me the requirem

Step 3: The FMT liaises with the REDD Country Participant to clarify any issues and obtain a commitment giving the Carbon

Would the Fund Participants decide this on a case-by-case basis or can some general guidance be provided on when a TAP would be required and what the scope of their review would be?

Step 4: If the proposed ER Program meets the requirements and the Carbon Fund has acquired right of first

ricipants posts it on CPF website Step 5: The
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Participants may
request the FMT
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### Role of TAP- discussion

- If a TAP would be established, which role is envisioned for TAP?:
- Ensure consistency of ER-PIN with the R-PP and readiness progress;
- Provide feasibility/risk assessment of the ER-Program and its performance;
- Independent review of specific issues/aspects of the proposed ER-Program as requested by the Carbon Fund Participants;
- Other?
- Is a TAP review required for each ER-PIN submitted?
- Budget implications and allocation





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#### **ER-PIN** submitted

(REDD Country Participant)



#### Review

(Carbon Fund Participants using TAP Comments and other relevant documents)



## **Emission Reduction Due** diligence

REL, MRV, sub-national Arrangements, Readiness Progress Report

(FMT, Carbon Fund Participants)

#### World Bank Due diligence

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Assessed
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## Proposed business process – Inclusion

#### Inclusion in the portfolio & Letter of Intent signed

Step 6: The Tranche
Participants make their
decisions regarding
inclusion of the proposed
ER Program into their
portfolio

Step 7: If included, the Tranche Participants approve a budget allocation for the preparation of a carbon finance transaction

**Step 8:** The Trustee and the submitting country sign the Letter of Intent





## Proposed business process – discussion

Inclusion in the portfolio & Letter of Intent sign

Step 6: The Tranche
Participants make their
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Step 7: If included, the Tranche Participants approve a budget allocation for the preparation of a carbon finance transaction

Is it OK to consider that inclusion means budget allocation to the country and the Bank, and authorization to Trustee to sign a Letter of Intent? This would basically combine step 6 and step 7

**Step 8:** The Trustee and the submitting country sign the Letter of Intent





## Budget allocation- discussion

How should the budget be allocated

Budget item	Budget allocation
World Bank	Actual costs (with reporting every 6 months on progress and expenditures)
<ul> <li>World Bank due diligence</li> </ul>	
<ul> <li>TAP / Independent review</li> </ul>	
World Bank and/or Program Entity	
<ul> <li>Program development, e.g., preparation of ER Program documentation, stakeholder consultations etc.</li> </ul>	Flat budget allocation OR Flexible based on country / size / complexity of the ER Program?





## Proposed business process – discussion

#### Inclusion in the portfolio & Letter of Intent signed

Step 6: The Tranche
Participants make their
decisions regarding
inclusion of the pro
ER Program into
portfolio
Wha

**Step 7**: If included, the Tranche Participants approve a budget

What is covered by the LoI?
To be discussed at next session
on legal issues

**Step 8:** The Trustee and the submitting country sign the Letter of Intent





## Proposed business process - outline

#### **ER-PIN** submitted

(REDD Country Participant)



#### **Review**

(Carbon Fund Participants using TAP Comments and other relevant documents)



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## Proposed business process –R-Package

#### R-package assessed

Step 9: The FCPF
Participants Committee,
based on the information
available, assesses
whether the submitting
country has made
sufficient progress
towards REDD+
Readiness to enter into
an ERPA with the Trustee
of the Carbon Fund





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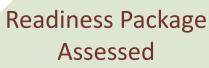
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**Participants Committee** 





## Proposed business process -due diligence

#### **Due diligence**

Step 10: The World Bank performs its due diligence as required by the applicable Operational Policies and Procedures, including on environmental and social aspects, and in accordance with the standard internal procedures.

The World Bank also advises the submitting country on ways to improve the quality of the ER Program during design and/or implementation, as appropriate





## Proposed business process -discussion

#### **Due diligence**

Is some kind of emission reduction due diligence required as the basis for the CF Participants to make their final decision on the Program?

If so, is the ER-PIN and the other information mentioned in step 9 sufficient for the Fund participants to make a decision or is more needed? (for example a 'ER Program document')

If more is needed, what should be covered in the document(s) and who is paying for the preparation?

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## ER Program document- discussion

- ER Program document could contain further information on the implementation of the methodological framework and the ER Program characteristics defined in the Issues Note
  - Other subjects to be covered in the document?
- Should such a document be independently assessed ('validation')?
- Costs and budget allocation
- What is the process and are the criteria for the CF Participants to make the final go / no go decision on an ER Program?





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## Proposed business process – ERPA negotiation

#### **ERPA** negotiation and signing

Step 11: The **REDD Country Participant** continues to develop the ER Program, based on inputs received from various parties, as appropriate, and submits its final ER Program document to the **FMT** 

Step 12: The
Trustee drafts an
ERPA for this
particular ER
Program, which
is sent to the
submitting REDD
Country
Participant and
the relevant
Tranche
Participants

Step 13: The REDD Country Participant and relevant Tranche of the Carbon Fund come to an agreement on the terms of the ERPA

Step 14: The REDD Country Participant or its approved entity and the Trustee of the Carbon Fund sign the ERPA





## Proposed business process – ERPA negotiation

#### **ERPA** negotiation and signing

Step 11: The REDD Country
Participant continues to develop the ER Program, based on inputs received from various partics

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as appro and subi final ER P documen FM

What can be done by the Trustee to facilitate the ERPA process, e.g. disseminate knowledge/organize workshops?

Step 13: The REDD Country Participant and relevant Tranche of the Carbon Fund come to an agreement on the terms of the ERPA

Step 14: The REDD Country Participant or its approved entity and the Trustee of the Carbon Fund sign the ERPA





### **ERPA** facilitation- discussion

- Principle: World Bank must be an honest broker between seller and buyer, while fulfilling its obligations as trustee for the Carbon Fund
- Proposal: To adopt measures to level the playing field between seller and buyer (mainly to reduce the asymmetry in knowledge and thus capacity to negotiate), e.g.,
  - Pre-ERPA negotiations, information sessions or workshops, including independent third parties;
  - Dissemination of adequate information on the FCPF in the appropriate language(s);
  - Other?





## Proposed business process – after ERPA

Step 15a:
Program
Implementation

(REDD Country Participant)

Step 15b: Reporting on result

(REDD Country Participant)

Step 16: Independent review

(Independent reviewer)

**Step 17: World Bank Supervision** 

Operational Policies and Procedures and ERPA provisions

(World Bank)

Step 18: ERPA payments

(World Bank)

**Step 19:** 

ER delivery to Tranche Participants

(World Bank)





## Proposed business process – expected timeline

**ER-PIN** submitted

?



Review

3 - 6 months



**Inclusion** 

3 months

**Emission Reduction Due** diligence

**World Bank Due diligence** 

12 – 18 months

**ERPA** signing



**ERPA Negotiation** 

3 months

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## Proposed business process – expected timeline

